



Catholic District School Board of Eastern Ontario

Pupil Accommodation Review Cornwall Area Staff Report – Report 2

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March 7, 2017



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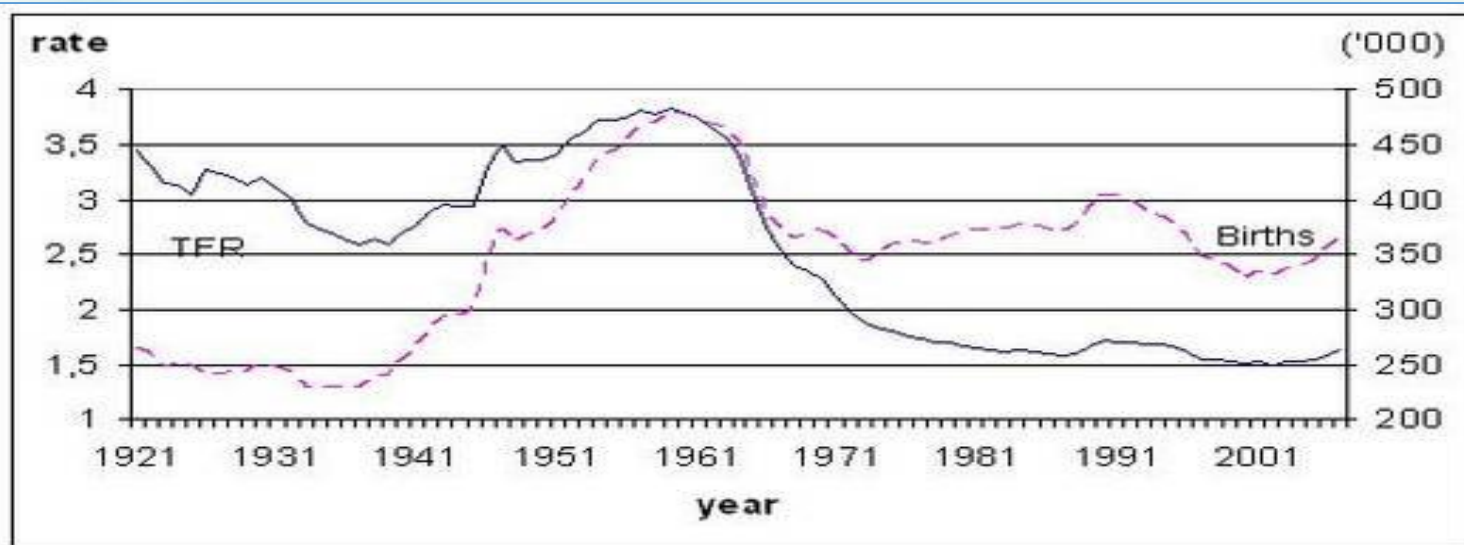
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Why is the Board Considering Consolidation?

Post WWII in Canada, the population and especially school aged children increased significantly which led to significant school construction and rapid school board expansion.

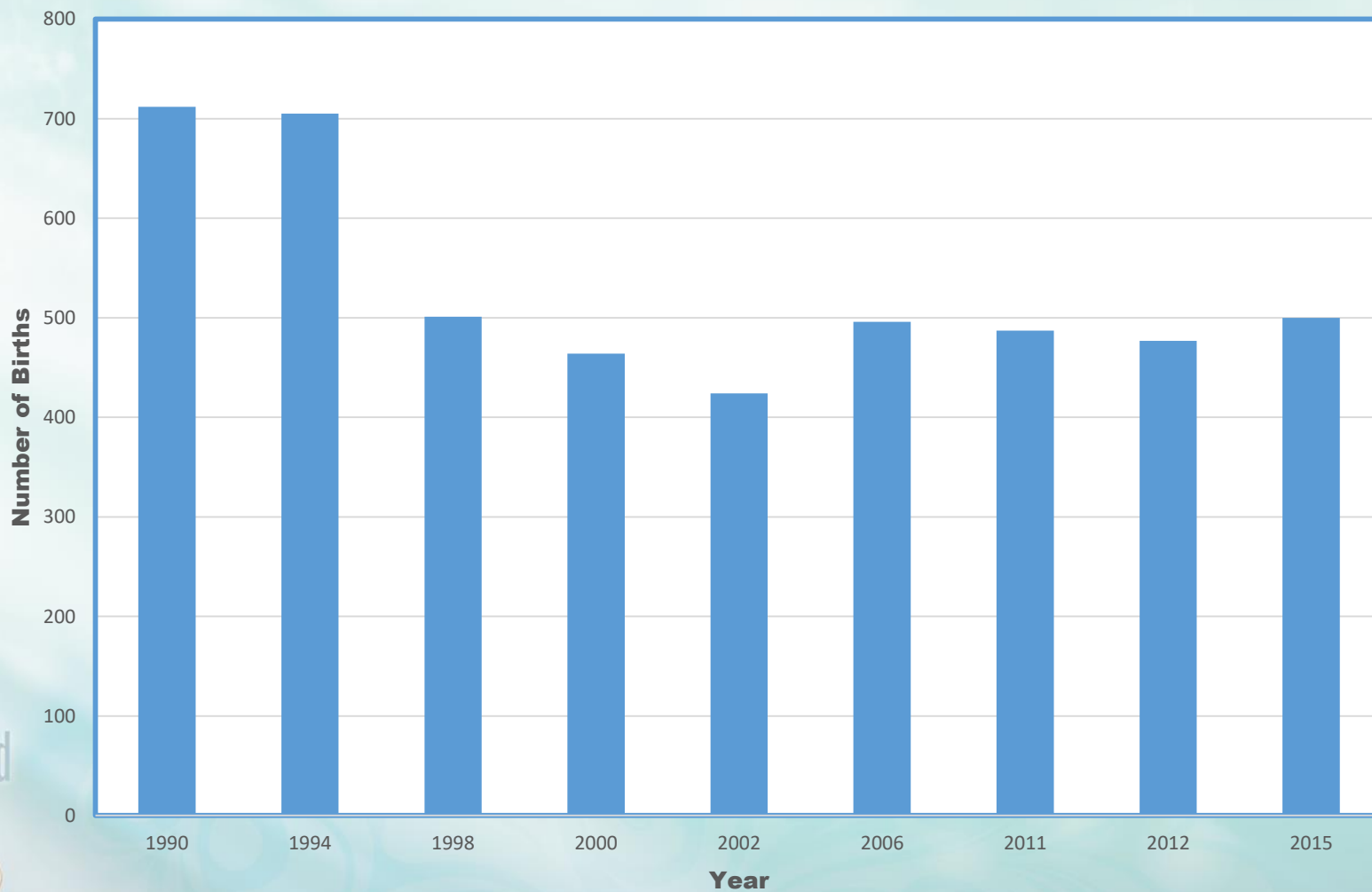


- The size and location of many schools across Ontario are a result of settlement patterns from a half a century ago.
- As the children of the baby boom generation have left the school system, it has resulted in enrolment declines in many parts of the Province.





City of Cornwall - Birth Trends



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City of Cornwall - Demographic Trends

Population Data	2001 Census	Share Of Total	2006 Census	Share Of Total	2011 Census	Share Of Total
Total Population	45,310		46,120		46,220	
Pre-School Population (0-3)	1,870	4.1%	1,840	4.0%	1,890	4.1%
Elementary School Population (4-13)	5,930	13.1%	5,430	11.8%	4,670	10.1%
Secondary School Population (14-18)	3,120	6.9%	3,220	7.0%	2,905	6.3%
Population Over 18 Years of Age	34,390	75.9%	35,630	77.3%	36,755	79.5%
<i>Females Aged 25-44</i>	6,245	13.8%	5,660	12.3%	5,155	11.2%

Population Data	2001-2006		2006-2011	
	Absolute Change	% Change	Absolute Change	% Change
Total Population	810	1.8%	100	0.2%
Pre-School Population (0-3)	-30	-1.6%	50	2.6%
Elementary School Population (4-13)	-500	-8.4%	-760	-16.3%
Secondary School Population (14-18)	100	3.2%	-315	-10.8%
Population Over 18 Years of Age	1,240	3.6%	1,125	3.1%
<i>Females Aged 25-44</i>	-585	-9.4%	-505	-9.8%

Initial 2016 Census data suggests that the City of Cornwall continues to grow at a similar rate to 2006-2011 with only a 0.5% increase in total population between 2011 and 2016.

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Historical Enrolment & Participation Rates

HISTORICAL CITY OF CORNWALL ENROLMENT							
	2001	2006	2011	2012	2014	2001-2014	% +/-
JK Enrolment	175	151	125	124	127	(48)	-27%
Total Enrolment	2,404	1,963	1,572	1,502	1,478	(926)	-39%

PARTICIPATION RATES					
	2001	2006	2011	Diff. 01-06	Diff. 06-11
Total Elementary Enrolment	2,404	1,963	1,572	(441)	(391)
Total Elementary Aged Population	5,930	5,430	4,670	(500)	(760)
Elementary Participation Rates	40.5%	36.2%	33.7%	-4.4%	-2.5%



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Utilization of Space

UTILIZATION OF PERMANENT SPACE					
School	2014 /2015	2016 /2017	2019 /2020	2024 /2025	2029 /2030
ELEMENTARY SCHOOLS					
Bishop Macdonell, Cornwall	59%	69%	60%	52%	47%
Holy Trinity, Cornwall	99%	115%	89%	96%	92%
Immaculate Conception, Cornwall	57%	50%	59%	61%	61%
St. Peter, Cornwall	60%	56%	64%	70%	71%
Sacred Heart, Cornwall	70%	64%	59%	53%	53%
St. Anne's, Cornwall	147%	164%	160%	163%	164%
St. Columban's, Cornwall	54%	54%	56%	50%	48%
Total Elementary	73%	75%	73%	72%	70%
Number of Surplus Spaces	541	495	540	574	602
SECONDARY SCHOOLS					
Holy Trinity	135%	136%	119%	114%	117%
St. Joseph CSS, Cornwall	93%	94%	81%	81%	75%
St. Matthew CSS, Cornwall	82%	90%	90%	90%	90%
Total Secondary	104%	106%	93%	92%	89%
Number of Surplus Spaces	-52	-83	94	110	149

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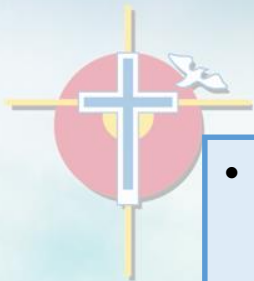


Identified Issues

- **Demographics, Enrolment Decline, Projected Enrolment and Utilization**
- **The Board completed a jurisdiction-wide long term accommodation plan in 2015 that identified issues across the Board. Cornwall was identified as an area with possible surplus space problems.**
- **Ministry of Education Initiatives and Funding**
- **Board staff identified the Board's Cornwall area schools as facilities that were operating consistently under capacity. As such, Board staff prepared an Initial Staff Report (ISR) which was presented to the Board as part of the initiation of an Accommodation Review process.**

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The Pupil Accommodation Review

- Board staff presented the ISR to the Board of Trustees on October 4, 2016. The report was accepted and the Board Trustees voted to initiate a Pupil Accommodation Review (PAR) for the schools in the City of Cornwall.
- The ISR had to contain one or more options to address the accommodation issue.
- The Board established an Accommodation Review Committee (ARC) that represented the schools in the PAR. The ARC met to review materials presented by Board staff. The ARC held many meetings.
- Board staff provided school information profiles for all schools in the PAR in order to assist in informing the ARC and the broader community.
- Board staff met with and consulted the municipality.
- As part of the PAR, the Board conducted 2 public meetings.
- Public delegations will be heard by the Board and a Final Staff Report will be presented to the Board of Trustees; this report must be made available to the public.
- The Board of Trustees will make the final decision.

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The Cornwall PAR Schools

- ✓ **Bishop Macdonell**
- ✓ **Holy Trinity Elementary & Secondary**
- ✓ **Immaculate Conception**
- ✓ **Sacred Heart**
- ✓ **St. Anne**
- ✓ **St. Columban's**
- ✓ **St. Peter**
- ✓ **St. Joseph CSS**
- ✓ **St. Matthew CSS**

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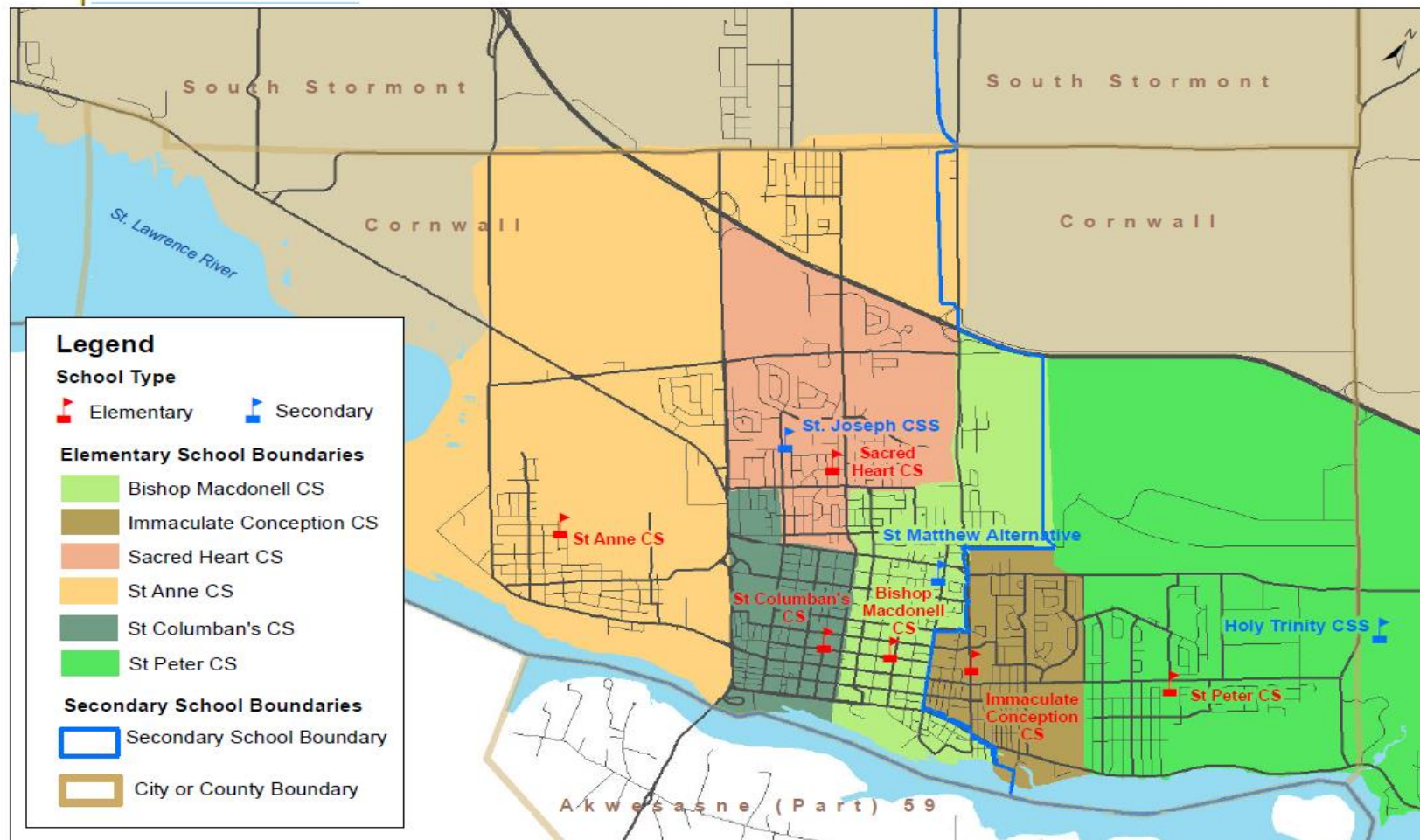
Existing School Boundaries



CATHOLIC DISTRICT SCHOOL
BOARD OF EASTERN ONTARIO

Current School Attendance Boundaries
City of Cornwall

Appendix 2



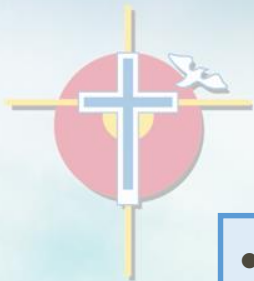


Board Staff Options

- **As required, Board Staff presented two accommodation options in the ISR.**
- **Staff also had to select a preferred option as mandated by the Ministry of Education PAR Guidelines.**
- **Each option is presented in detail on the following slides.**

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Option 1 – Initial Staff Report Preferred Option

- Consolidate Immaculate Conception and redirect enrolment to Bishop Macdonell and St. Peter;
- Consolidate St. Columban's and Sacred Heart and build a new JK-6 facility on the Sacred Heart site or an alternative nearby site; grade 7 & 8 students redirected to the new 7-12 St. Joseph CSS;
- Bishop Macdonell becomes a JK-6 dual track facility, with grade 7 & 8 students redirected to the new 7-12 St. Joseph CSS;
- Convert St. Anne to a JK-6 facility with grade 7 & 8 redirected to the new 7-12 St. Joseph CSS;
- Close St. Joseph CSS and construct a new 7-12 facility either on the existing site or an alternative site;
- Status quo for St. Matthew CSS.
- **Overall, the on-the-ground (OTG) capacity would be reduced by 671 pupil places, resulting in a long-term utilization rate of approximately 97% for this review area.**
- **The 5-year renewal needs would be significantly reduced from approximately \$30.3 million to \$10.7 million as a result of the new construction and the resulting school closures.**

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Option 2 –Initial Staff Report

- Consolidate Immaculate Conception and redirect enrolment to Bishop Macdonell and St. Peter;
- Consolidate St. Columban's and Sacred Heart and build a new JK-6 facility on the Sacred Heart site or an alternative nearby site; redirect grade 7 & 8 students to the existing St. Joseph CSS;
- Bishop Macdonell becomes a JK-6 dual track facility, with grade 7 & 8 students redirected to the existing St. Joseph CSS that is converted to a grade 7-12 facility;
- The existing St. Joseph CSS becomes a 7-12 facility taking in grade 7 & 8 enrolment from Sacred Heart, St. Anne, St. Columban's and Bishop Macdonell;
- Convert St. Anne to a JK-6 facility with grade 7 & 8 redirected to the existing St. Joseph CSS that is converted to a grade 7-12 facility;
- Status quo for St. Matthew CSS.
- **Overall, the on-the-ground (OTG) capacity would be reduced by 697 pupil places, resulting in a long-term utilization rate of approximately 98% for this review area.**
- **The 5-year renewal needs would be reduced from approximately \$30.3 million to \$18.5 million as a result of the new construction and the resulting school closures.**

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Rationale

- Reduce overall excess capacity in Cornwall and increase school utilization
- Maintain Catholic school presence in the north, south, east and west areas of Cornwall
- Retain schools that have more green space available
- Retain schools that are in overall better condition
- Keep school communities together when possible

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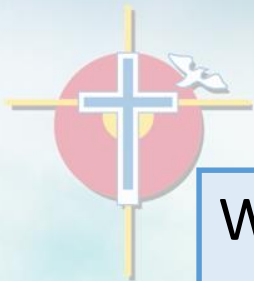


The ARC

- **First meeting was October 26, 2016 – ARC Orientation Session. Additional working meetings were held on:**
 - **November 9, 2016**
 - **December 7, 2016**
 - **January 18, 2017**
 - **February 8, 2017**
- **The purpose of the working meetings was to provide the ARC with relevant information, answer questions and generally inform the ARC of the accommodation issues as well as the rationale for the Board options.**
- **The ARC provided feedback and asked the Board to consider additional accommodation options.**

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Public Consultation & Feedback

What have we heard so far?

Option 2 of the Initial Staff Report appears to be the ARC committee's preference at this time, *with some adjustments possible*:

"A new grade JK-6 school to replace the existing Sacred Heart and the *existing* St. Joseph CSS to be converted to a grade 7-12 facility"

WHY?

- The main reason is that the existing St. Joseph CSS has large shops and an auditorium that would be difficult to replicate in a new build based on existing ministry benchmark funding.

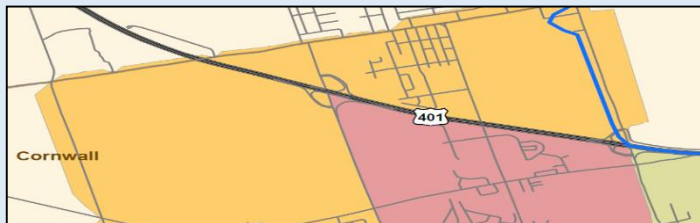
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Additional Considerations/Alternate Scenarios

1. St. Anne boundary area north of Hwy 401 to Sacred Heart – DEEMED VIABLE



2. All of the proposed new Bishop/Immaculate boundary directed to St. Joseph for grade 7/8 and grade 9 – DEEMED VIABLE



3. Direct all of Immaculate students to St. Peter rather than splitting them between Bishop Macdonell and St. Peter – DEEMED NOT VIABLE
4. Close St. Peter and direct enrolment to Immaculate rather than closing Immaculate – DEEMED NOT VIABLE
5. Change the recommended boundaries between the proposed new Sacred Heart and Bishop Macdonell – DEEMED NOT VIABLE
6. Ensure Special Education programs offered at Bishop Macdonell are retained – STAFF COMMITTED TO PROGRAM RETENTION
7. Examine alternative sites/facilities for St. Matthew – STAFF CONTINUING TO EXAMINE





Summary of Draft ARC Proposed Recommendations

Option 2 Recommendation (with adjustments):

“New JK-6 school to replace Sacred Heart and the existing St. Joseph CSS becomes a 7-12 school”

- 1. Consolidate/Close Immaculate Conception and redirect enrolment to Bishop Macdonell and St. Peter;**
- 2. Consolidate/Close St. Columban’s and Sacred Heart, and build a new JK-6 facility to replace the existing Sacred Heart, preferably on an alternate site, or, if possible, find an alternate facility for the new consolidated JK-6 Sacred Heart/St. Columban’s in close proximity to the existing school;**
- 3. Modify the current St. Anne and Sacred Heart boundaries north of Highway 401 to be included in the new consolidated Sacred Heart/St. Columban’s boundary;**
- 4. Convert St. Anne to a JK-6 facility with grade 7 & 8 redirected to the existing St. Joseph CSS that is converted to a 7-12 facility;**

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Summary of Draft ARC Proposed Recommendations

6. **Convert Bishop Macdonell to a JK-6 facility with grade 7 & 8 redirected to the existing St. Joseph CSS that is converted to a grade 7-12 facility;**
7. **Convert the existing St. Joseph CSS school to a 7-12 school to take in grade 7 & 8 from St. Anne, Bishop Macdonell, and the current Sacred Heart and St. Columban's, and**
 - a. **Accommodate the 7 & 8 enrolment at St. Joseph CSS through the use of alternate space, if this is an option, or,**
 - b. **Build an addition to the existing St. Joseph CSS to accommodate grade 7 & 8**
8. **Modify the current secondary boundaries for Holy Trinity CSS and St. Joseph CSS to mirror the new proposed elementary boundaries so students from Bishop Macdonell are not split between the two secondary schools;**
9. **Continue to pursue options for St. Matthew CSS, including finding an alternate location, if possible, so the program can be expanded to include grade 7 & 8.**

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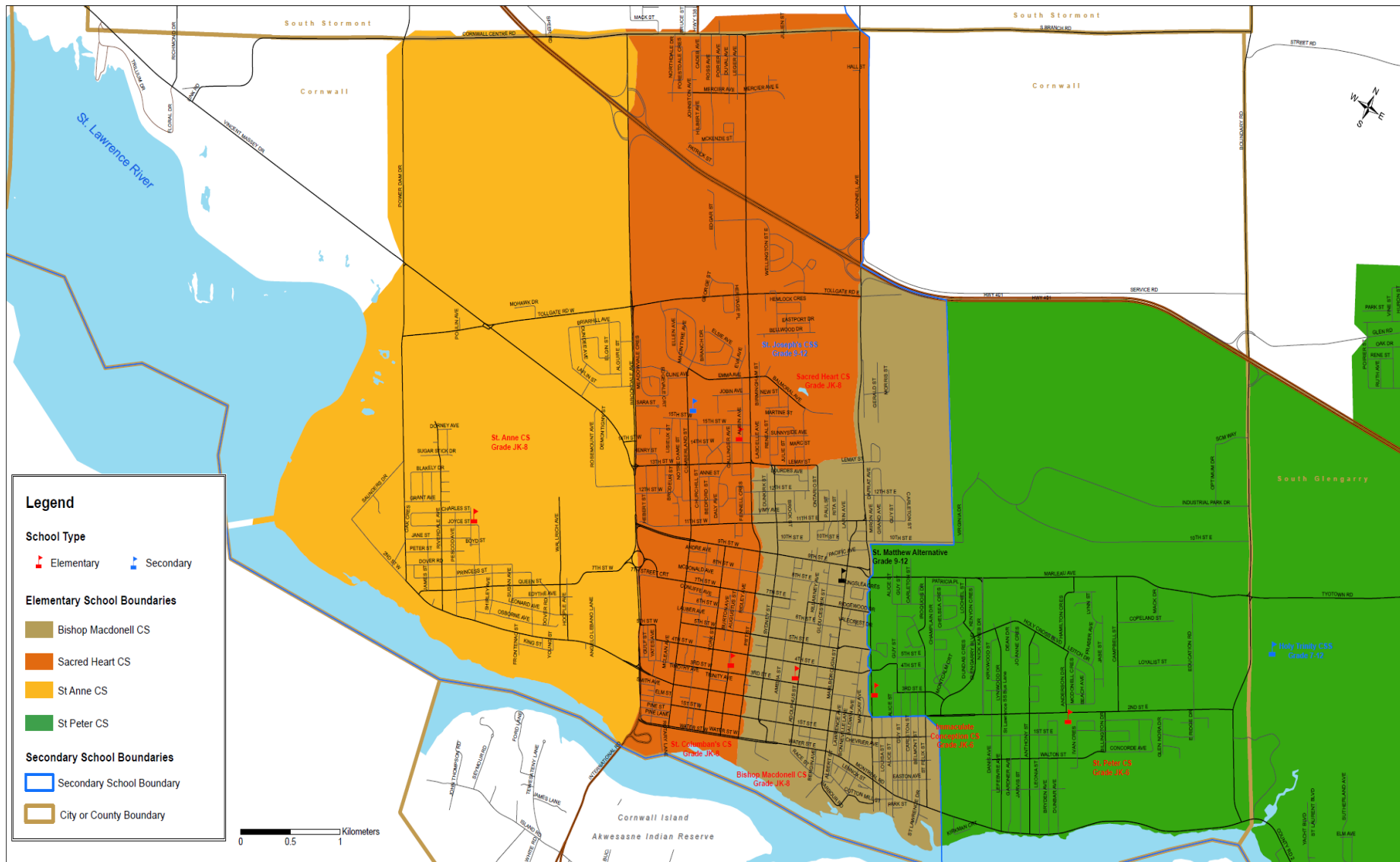




Map of Proposed Boundaries



NEW Option 2 Proposed School Attendance Boundaries City of Cornwall



Ministry Letter – March 6, 2017



- **Joint-Use Opportunities between School Boards - COMPLIANT**
 - **ARC deals only with City of Cornwall**
- **Municipal Partnerships - COMPLIANT**
 - **Board holds annual meeting with all municipal partners in June**
 - **met with City of Cornwall regarding the Cornwall ARC November 21, 2016**
- **Community Hubs in Schools - COMPLIANT**
 - **Cornwall ARC proposed recommendation will likely include the addition of daycare spaces for the new Sacred Heart**
- **Enhancing Education in Rural & Remote Communities – COMPLIANT**
 - **Broadband expansion initiative – only wave 1 of 4 has been announced & CDSBEO is not in wave 1, CDSBEO is at the beginning of a 7 year contract (likely wave 3 or 4)**
 - **E-learning opportunities – students currently access e-learning courses that are not available at their home school**

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Next Steps

- **Public Delegations – April 4th – Board Office, Kemptville**
- **Final Staff Report and Board Meeting – May 2nd – Board Office, Kemptville (to be posted on Board website by April 26, 2017)**
- **Board of Trustees Final Decision – May 2, 2017**

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Questions?

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